Using Alternative Septic Treatment Systems to Protect Pleasant Bay

Mark Nelson, P.G. Horsley Witten Group, Inc.

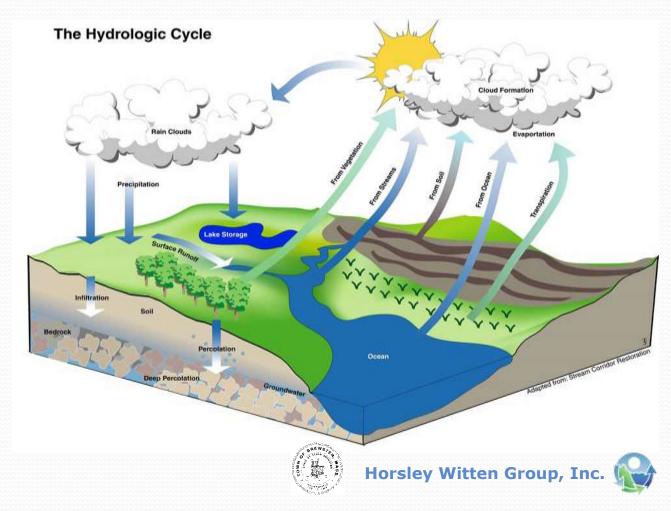
Chris Miller
Director of Natural Resources,
Town of Brewster, MA



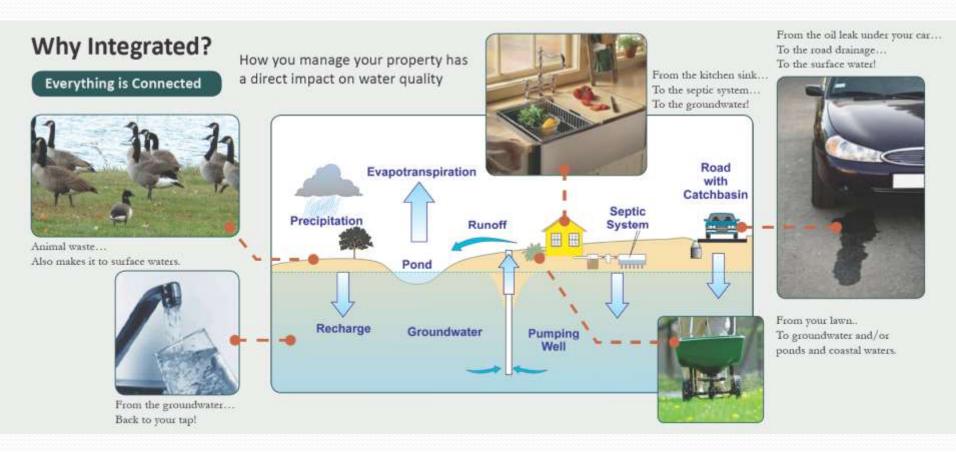


All Water Resources are Interconnected

Therefore...



An Integrated Plan!



The Big Picture... Protecting the Town's Waters

- Managing Nitrogen Loads to Coastal Embayments
- Protecting Public and Private Drinking Water Supplies
- Protecting and Restoring Fresh Water Ponds
- Improving Stormwater Management

Integrated Water Planning Timeline

- 2009 Comprehensive Water Planning Committee
- Integrated Water Resources Management Plan Conducted in 2011-2015
- Implementation Phase Under Way.





Managing Nitrogen to Protect Coastal Embayments

- Pleasant Bay
 - Work coordinated through the Pleasant Bay Alliance comprised of Brewster, Chatham, Harwich and Orleans





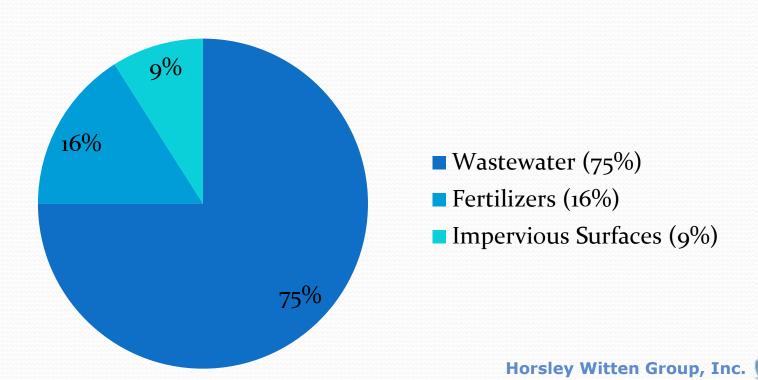
Managing Nitrogen to Protect Coastal Embayments

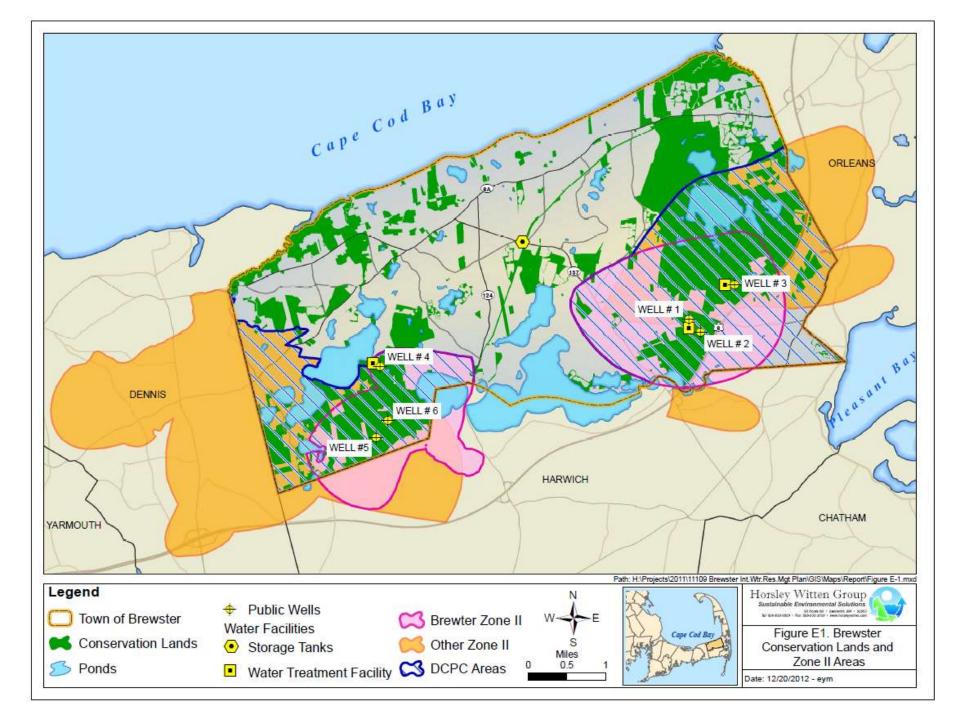
- Pleasant Bay
 - Work coordinated through the Pleasant Bay Alliance comprised of Brewster, Chatham, Harwich and Orleans



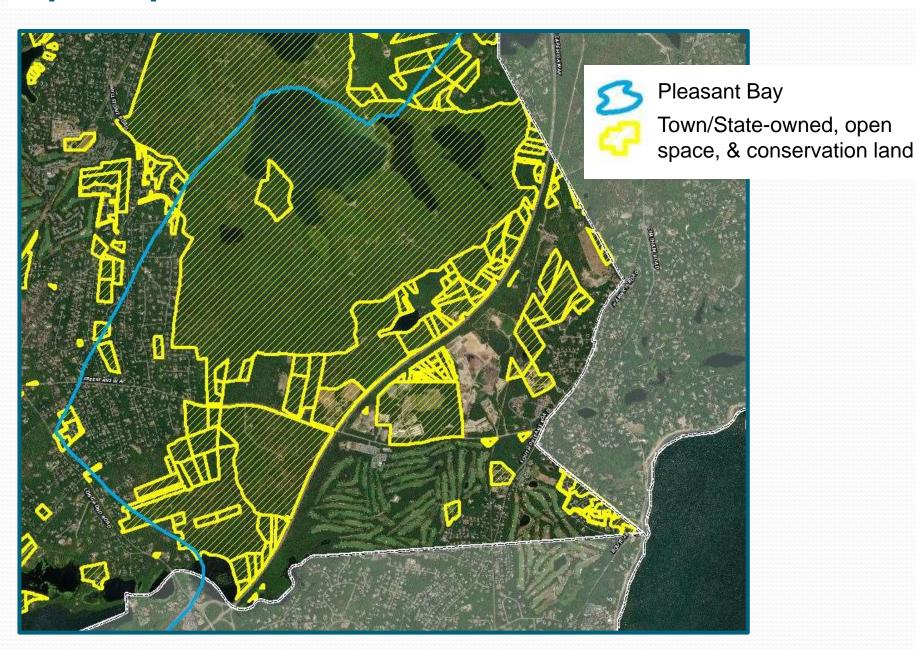
Nitrogen Loading to Pleasant Bay

Sources of Nitrogen That Can Be Controlled Locally





Open Space Purchases Protect Brewster's Waters



Pleasant Bay Watershed Permit



Commonwealth of Massachusetts Executive Office of Energy & Environmental Affairs

Department of Environmental Protection

Southeast Regional Office • 20 Riverside Drive, Lakeville MA 02347 • 508-946-2700

Charles D. Baker Governor

Karyn E. Polito Lieutenant Governor



Matthew A. Beaton Secretary

> Martin Suuberg Commissioner

August 3, 2018

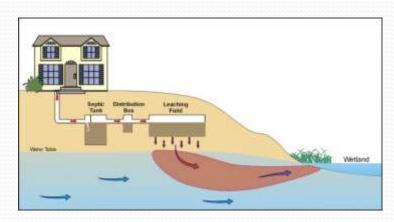
Select Board 2198 Main Street Brewster, Massachusetts 02631 Board of Selectmen 732 Main Street Harwich, Massachusetts 02645 RE: PLEASANT BAY – Watershed Permit 001-0

Board of Selectmen 549 Main Street Chatham, Massachusetts 02633 Board of Selectmen 19 School Road Orleans, Massachusetts 02653

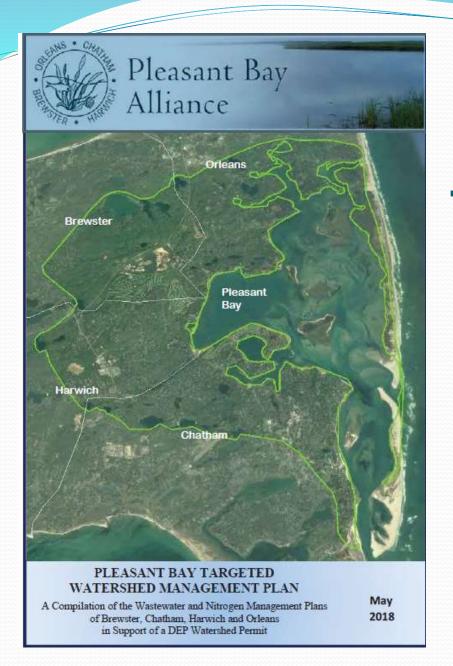
Dear Board Members:

Pleasant Bay Watershed Permit

- First of its kind in Massachusetts
- Regulated Area is the Pleasant Bay Watershed includes portions of all four watershed towns
- Developed to implement plans to meet the TMDL for Pleasant Bay
- Combination of existing plans for each town







Based on a Targeted Watershed Management Plan



Nitrogen Management Alternatives

- Fertilizer Management
- Onsite Treatment Systems
- Neighborhood Treatment Systems
- Permeable Reactive Barriers
- Regional Opportunities Nitrogen Trading



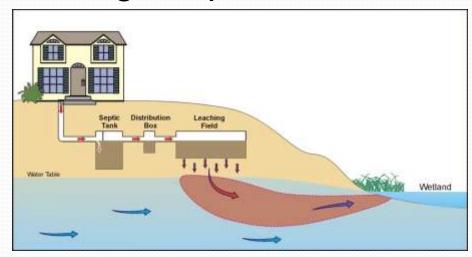


Pleasant Bay Watershed Permit

- Brewster is required to remove 2,262 kg N/year.
- The Town has already removed 56%.
 - Mostly through fertilizer management at Captains Golf Course
- This leaves 981 kg/year to be removed using alternative onsite septic systems.

Onsite Program Components

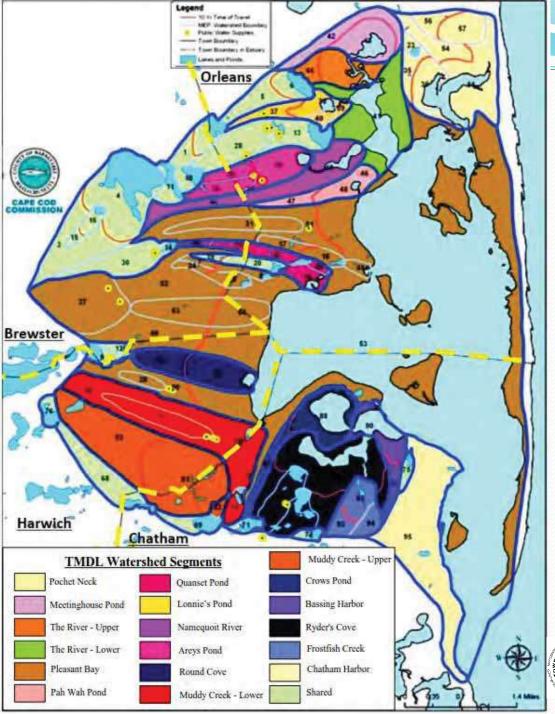
- Selecting onsite technologies and effluent limits.
- Regulatory approach: general bylaw or BoH regulation?
- Town oversight of onsite system O&M required.
- Regular performance monitoring required.





How Many Upgrades Needed?

- Factors
 - Attenuated vs Non-Attenuated Watersheds
 - Extent of Nitrogen Removal Provided by Selected System(s)
 - How System Performance is Simulated in the Watershed Model.



Pleasant Bay Subwatersheds



Horsley Witten Group, Inc.



Onsite Alternative Treatment Systems

 Brewster properties located within the Pleasant Bay Watershed: 593

- Properties in unattenuated watersheds available for upgrade: 319
- Future development must be managed to prevent additional nitrogen input to Pleasant Bay



The Magic Number

 What is the Modeled Septic System Nitrogen Concentration for Pleasant Bay?

The Magic Number

26.25 mg/L



Nitrogen Reductions Provided by Onsite System Upgrades

SCENARIO	REDUCTION KG/YEAR	TMDL GOAL KG/YEAR
19 mg/L	487	979
15 mg/L	752	979
12 mg/L	<mark>960</mark>	979
10 mg/L	<mark>1,096</mark>	979



Regulatory Approach

- General Bylaw Requires majority approval at Town Meeting
- Board of Health Regulation Requires majority vote of the Board
- Considering General Bylaw with implementation regulations adopted by the Board of Health

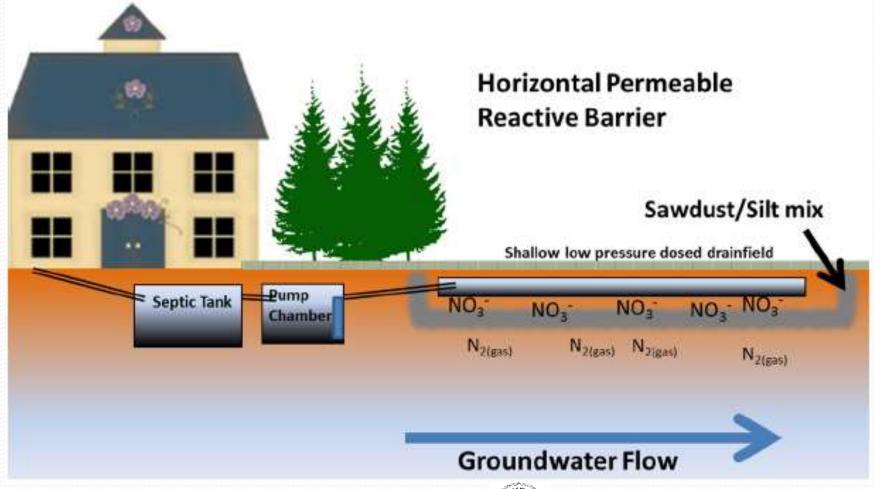
O&M Oversight

- Town is responsible for meeting the nitrogen reduction goals in the Watershed Permit
- Therefore responsible for system performance and O&M oversight
- How?
 - Town staff?
 - Contracted to certified operators(s)?

Performance Monitoring

- Monitoring required based on MassDEP approval of innovative technologies
- Additional monitoring to confirm TMDL compliance – randomly selected performance tests for systems within each subwatershed.

Which Alternative Treatment Systems?

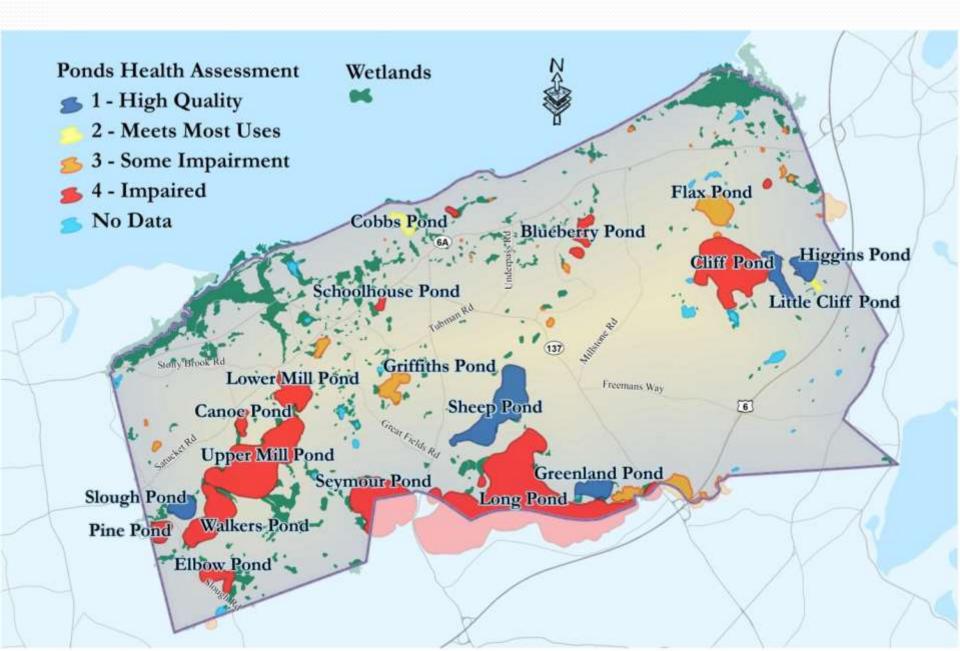




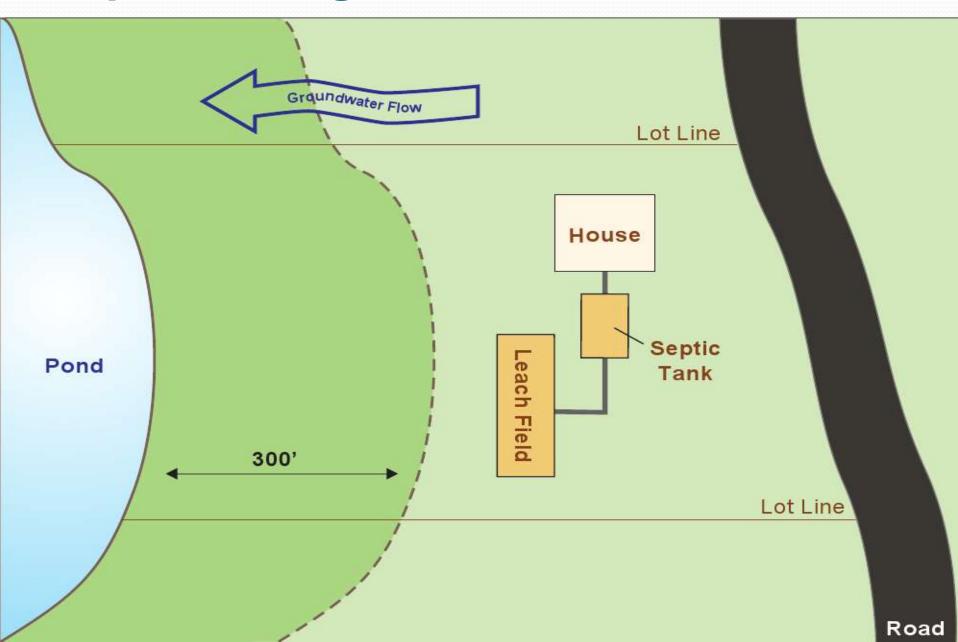
Onsite Alternative Treatment Systems Upgrade Costs

- Approximately 320 Homes
- Cost Range = \$15,000-\$25,000 per home?
- Overall Cost = \$4,800,000-\$8,000,000
- Costs for Town oversight, system O&M and water quality monitoring to be determined.

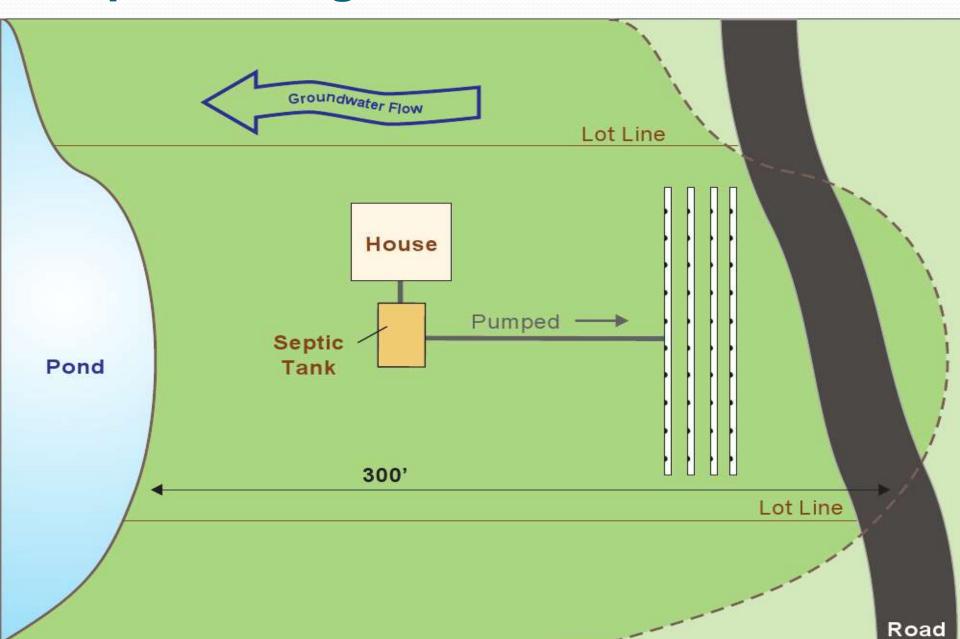
Status of Brewster's Ponds



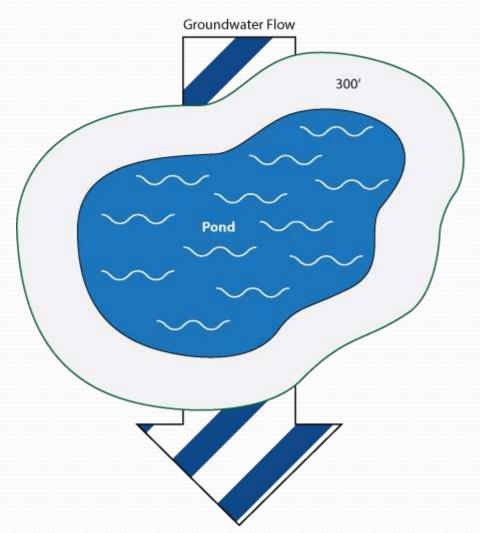
Septic Management Near Ponds



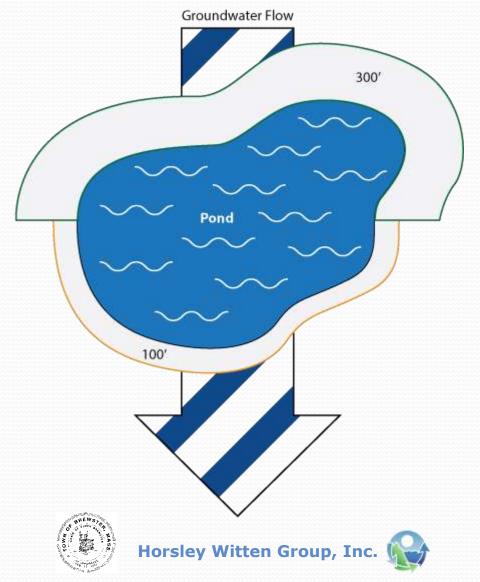
Septic Management Near Ponds

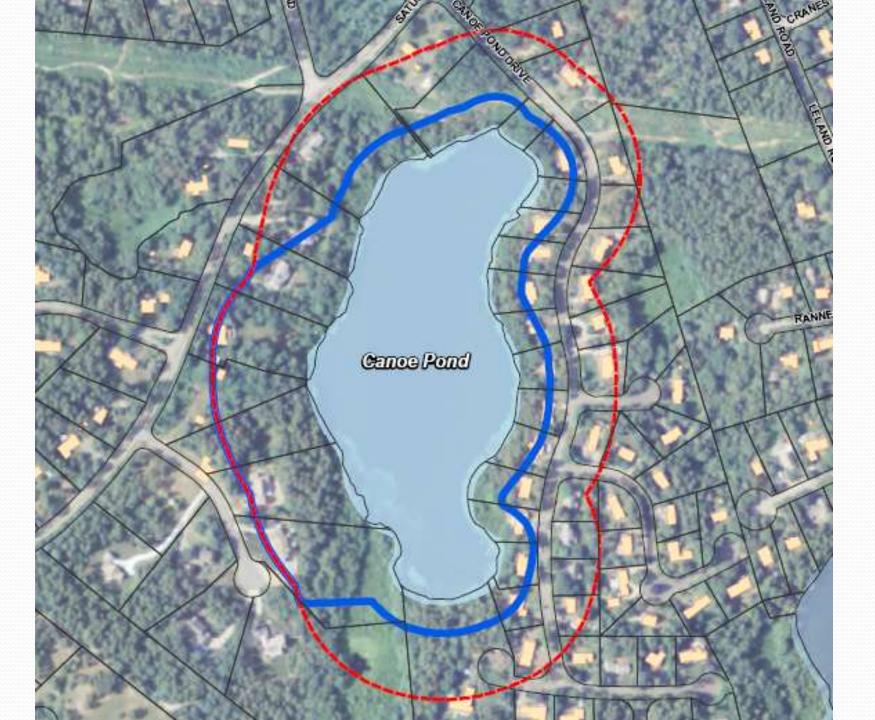


Current Regulation



Proposed Regulation





Draft Health Reg for Ponds

- Reset septic buffer
 - 300 feet upgradient
 - 100 feet downgradient
- Require shallow leachfields to capture phosphorus in iron rich soils
- Pilot testing would be beneficial



How Many Properties Affected?

- Further Research on Individual Properties Needed.
- Estimate 400 Homes Would Require an Upgrade
- Total cost at \$15,000-\$25,000 per property = \$6,000,000 to \$10,000,000

Financing – Pleasant Bay and Ponds

- Pleasant Bay Septic Upgrades
 - \$4.8 to \$8.0 million
- Freshwater Pond Septic Upgrades
 - \$6,000,000 \$10,000,000
- Total
 - \$10,800,000 \$18,000,000
- Annual Town Oversight, O&M and Monitoring Costs to be Determined.



Financing – Who Pays?

- Town's Contribution?
- Property Owner's Contribution?
- Incentive for Early Upgrades?





Potential Financing Options

- State Revolving Fund (SRF) Loans at low or 0% interest
- Cape and Islands Water Protection Fund
- Barnstable County Septic System Loan program



Questions?

Mark Nelson

mnelson@horsleywitten.com

Chris Miller

cmiller@Brewster-ma.gov

