UST Insurance Lessons Learned

2018 National Tanks Conference Louisville, Kentucky September 11, 2018 Jill Williams- Hall, M.P.A. – Delaware Department of Natural Resources and Environmental Control

Financial Responsibility: The Basic Ingredients

Owners and Operators of petroleum USTs must show proof of Financial Responsibility for taking Corrective Action and Compensating third parties for Bodily Injury and Property Damage caused by accidental releases arising from the operation of petroleum USTs.

Amount and Scope

Financial Responsibility: The Big 2

State Funds - 44+ different recipes

Insurance - ~15 different recipes

https://www.epa.gov/sites/production/files/2018-03/documents/listofknowninsuranceproviders.pdf

The 3 Guiding Principles of Financial Responsibility

the certainty that funds will be available;
the sufficiency of funds to cover the costs of releases;

3) the availability of funds for corrective action and third-party liability

https://www.epa.gov/sites/production/files/2014-09/documents/40cfr280-281preamble.pdf

Insurance: Who are the Players?

Insurance company/Insurance Carrier/ Insurer -

The Company that writes the policy, accepts the premium payments, pays the claims

Agent/Broker/Producer – Middleman between the insured and the insurance company. The producer finds you a policy from an insurance company licensed in your state.

Policy Holder – Entity that holds the contract with the insurance company

	Verify	Carrier with state insurance		
	Verify	Tank schedule with insurance matches tanks registered with the state		
	Verify	Per-occurrence and annual aggregate amounts		
e:	Verify	1st dollar coverage		
ST	Verify	Cancellation effective only upon written notice after 60 day expiration		
	Verify	Extended Reporting Period (6 months)		
	Verify	There are no exclusions that are not acceptable		

Insurance: The 7 MUS^T HAVES

How do you eat an Elephant?



The Key to Success: Verification

Certificate of Insurance

40 CFR 280.97



Do not pass Go.....

- Verify Carrier/Surplus Lines with state insurance department
- √ <u>Lookup</u>
 - https://sbs.naic.org/solarexternal-lookup/



40 CFR 280.97 Certificate of Insurance

HÓMŚŚŚ

Worded **exactly** as found in 40CFR 280.97:

Includes a tank schedule Includes Amount and Scope Includes required 1st first dollar language

Includes required Cancellation Notification Includes required Extended Reporting Period (Tail)

Insurance Policy

HÓMŚŚŚ

Examine the policy for any exclusions that do not comply with 40 CFR 280.97

Voluntary Exclusions

Voluntary Tank Removal Exclusions Voluntary Investigation Exclusions Memorandum from EPA-OUST, dated 8/3/2018

"If a tank removal or tank site investigation reveals contamination from an UST release, the UST insurance policy must not exclude insurance coverage for the cleanup of the release or an third-party damages that may result."

<u>UST Technical Compendium: Financial Responsibility | Underground Storage Tanks</u> (USTs) | US EPA

Unacceptable Exclusions

- "any claim arising out of, caused by, resulting from, contributed to, or in any way related to any pollution incident discovered during any voluntary removal or any UST system"
- "This policy does not apply to any claim arising out of or discovered as a result of any removal or replacement of any UST system"
- "Voluntary investigation means any investigation of environmental conditions or storage tank system undertaken, instigated, or directed by the insured of any actual or prospective or any actual or prospective tenant, landlord, lessor, lender, leesee, purchaser or agent thereof of a scheduled facility utilizing sampling or testing of soil, groundwater, or surface water"

Self Insured Retention

• A self-insured retention is the dollar amount an owner must pay before the insurance policy starts paying.

Self-insured retentions do not comply with the 1st dollar requirement.

Emerging Issues

Aging USTs Higher Premiums Non-Renewals Self-Insured Retention Policies for Aging Tanks that have upgraded with new "tank in a tank" technologies

Is Insurance Working?

Arizona (<u>http://www.azdeq.gov/</u>)

Partial State Fund – eligibility ended in 2006
1st state to collect data

2015 Legislation set requirements to answer the big 3: Is UST insurance available?

Is UST insurance affordable?

Is UST insurance providing coverage for claims?

Is UST Insurance Available?

- Insurers are required to notify ADEQ within 30 days after the date of termination or nonrenewal. A.R.S. § 49-1006.01.B
- Below is a summary of insurance cancellations, terminations and notices of non-renewal received from January 2016 through August 2018 (total 55):



- Tank Age
- Change in Owner/Operator
- No longer insuring fiberglass tanks in AZ
- No reason provided
- USTs permanently closed
- Non-payment of premium
- Non-compliance with technical requirements
- Not writing new business in AZ

Is UST Insurance Affordable?

- The affordability issue appears to have the greatest impact on single-location UST owners especially those with "older" systems.
- The information below is based on a sample set of single-location owner records:

/	Premium	% of Owners in Sample Set	Deductible	% of Owners in Subset
	\$350 - \$2,500	49%	\$2,500 - \$5,000	40%
	\$2,500 - \$5,000	35%	\$10,000 - \$20,000	14%
	\$5,000 - \$10,000	5%		
	\$10,000 - \$25,000	4%	\$25,00 - \$50,000	35%
	\$25,000 - \$30,000	2%	\$100,000 - \$500,000	12%
	> \$30,000	5%		

Is UST Insurance Providing Coverage for Claims?

- HB 2636 established a two year insurance review period (effective January 1, 2016) which requires an owner or operator who makes a claim against insurance or alternative financial assurance mechanism to provide ADEQ a copy of any denial or other evidence of nonpayment.
- UST owners or operators may request ADEQ's assistance in pursuing their claim for coverage against their financial responsibility mechanism.

Opportunities for Data Collection

HB 2636 established two new programs that provide financial assistance with corrective action costs. It also expanded the ability for UST owners and operators to use the State Lead program.

Time Barred Claims

Section 25 of HB 2636 allowed UST owners and operators to request reimbursement for cleanup costs incurred from July 1, 2010 - December 31, 2016 if those costs were not covered by their FR mechanism.



Preapproval and State Lead

- Requires UST owners or operators relying on UST insurance for FR compliance (with a deductible less than \$50,000) to demonstrate they have filed a timely claim and pursued it through denial.
- Requires other UST owners or operators with a high deductible to demonstrate compliance with FR and timely notice to UST insurers (if that is their financial assurance mechanism) and to demonstrate that they have paid a "cost share" of \$50,000 in corrective action costs incurred after January 1, 2016 for the facility.

UST Preapproval Program

Provides funds for corrective action costs not covered by a financial assurance mechanism. To find out if you are eligible and learn more, visit: azdeq.gov/ust/preapproval

Claim Coverage

UST insurance claim and coverage information summary based on documentation provided to ADEQ through the Preapproval and Time-barred Claims programs:



Responses to Claims Filed Contamination was found during UST removal:

- Insurance was not notified of the proposed tank removal or the release per the policy
- Release occurred prior to policy period
- Contamination was not from a scheduled system
- Release was in the dispenser area, so it is not from an UST

What has Arizona learned?

- The information provided suggests that UST owners and operators often interpret a reservation of rights letter as a coverage denial.
- Many UST owners and operators do not seem to understand the requirements, conditions and exclusions in their policies.
- UST owners are not typically thinking of the notification requirements in their insurance policies when they have a suspected release, they contemplate selling their station (phase II sampling) or they consider closing their system.
- Many UST owners and operators do not value the importance of keeping their records – especially records related to the cleanup of releases (< 25 gallons) that are related to spills and overfills.</p>

Type of FR by Facility - 2014



Commercial Liability InsuranceFinancial Test of Self-Insurance

- Corporate Guarantee
- Government Mechanisms
- Risk Retention Group
- Other Mechanisms

Type of Facility – 2017

After implementation of HB 2636



- Commercial Liability Insurance
- Guarantee
- Financial Test of Self-Ins
- Local Govt Bond Rating Test
- Risk Retention Group
- Surety Bond
- Letter of Credit

Resources

OUST FR compendium: <u>https://www.epa.gov/ust/ust-technical-compendium-financial-responsibility</u>

Financial Responsibility Manual: <u>https://www.epa.gov/ust/ust-technical-compendium-financial-responsibility</u>

LUSTLine Articles: <u>http://neiwpcc.org/our-programs/underground-storage-tanks/I-u-s-t-line/</u>

- ASTSWMO Aging Tanks report: <u>http://astswmo.org/an-analysis-of-ust-system-infrastructure-in-select-states/</u>
- ASTSWMO Guide to Tank Insurance: <u>http://astswmo.org/guide-to-tank-insurance/</u>